

Message Text

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C O N F I D E N T I A L STATE 185898

HOLD FOR OPENING OF BUSINESS

E.O. 11652:GDS

TAGS: CSCE

SUBJECT: CSCE - FURTHER POLADS WORK ON NEW PROPOSALS

REFS: A. STATE 84818; B. USNATO 4804; C. STATE 141747;
D. NATO 7089; E. STATE 173036

1. FOLLOWING ARE DEPARTMENT'S FURTHER COMMENTS ON NEW
PROPOSALS AS PROMISED REF E.

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2. WE BELIEVE CONTINUED ALLIED EXCHANGE OF VIEWS ON NEW

PROPOSALS IS IMPORTANT IN ORDER TO DEVELOP MANAGEABLE LIST
WHICH WILL SERVE AGREED OBJECTIVES AT BELGRADE AND NOT
DOMINATE MEETING AT EXPENSE OF IMPLEMENTATION REVIEW. AS
A CONTRIBUTION TO THIS DISCUSSION, WE ARE SUBMITTING BELOW
OUR PRELIMINARY VIEWS ON THOSE PROPOSALS (1) TO BE TABLED

AT BELGRADE; (2) TO BE HELD IN RESERVE DEPENDING ON COURSE OF MEETING; AND (3) TO BE DROPPED. WE REPEAT THAT THESE ARE PRELIMINARY VIEWS WHICH WE MAY WISH TO REVISE AS PREPARATIONS FOR BELGRADE CONTINUE. WHILE WE DO NOT BELIEVE THE WEST SHOULD TAKE THE LEAD IN ADVANCING PROPAGANDISTIC PROPOSALS, WE ACCEPT UK PAPER POSITION THAT FOR TACTICAL REASONS IT MAY BE USEFUL TO HAVE ON HAND SOME ,ROPOSALS LIKELY TO BE UNACCEPTABLE TO EAST. WE THINK,

HOWEVER, THESE SHOULD BE HELD IN RESERVE UNDE CATEGORY 2 ABOVE. FOLLOWING IS OUR CATEGORIZATION OF PROPOSALS IN CM(77)29 ANNEX, WITH EXCEPTION OF CBM PROPOSALS UNDER CONSIDERATION IN ANOTHER FORUM.

3. BASKET I PRINCIPLES; PAGE 1 OF CM ANNEX:

TABLE: PROPOSAL (B) - RIGHT OF INDIVIDUAL TO DIVULGE INFORMATION ON HIS RIGHTS TO OTHERS.

RESERVE: PRO,OSAL (A)(II) - EXPERTS MEETING ON HUMAN RIGHTS.

DROP: PROPOSAL (A)(I) - COURT OF HUMAN RIGHTS.

COMMENT: WE AGREE WITH UK PAPER (REF. B) THAT ALLIES SHOULD BE CAREFUL OF UPSETTING DELICATE BALANCE OF CONFIDENTIAL

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PRINCIPLES DECLARATION WITH NEW PROPOSALS. SHOULDWE DECIDE TO TABLE PRO,OSALS IN THIS AREA, HOWEVER, PRO,OSAL (B) OULD BE BEST OF ,ROPOSALS SUGGESTED. IT IS FIRMLY GROUNDED IN FINAL ACT AND WOULD COMPLEMENT DISCUSSION OF PRINCIPLE SEVEN IMPLEMENTATION. FOR TABLING, WE WOULD PREFER VARIANT GIVEN IN PROPOSALS 2 AND 3 OF THE UK PAPER. WE BELIEVE EXPERTS MEETING ON HUMAN RIGHTS WOULD BE STRONGLY RESISTED BY THE EAST, BUT MIGHT PROVE USEFUL IN COUNTERING EASTERN PROPAGANDA PROPOSALS IN OTHER FIELDS. COURT OF HUMAN RIGHTS HAS LITTLE CHANCE OF ACCEPTANCE, INVOLVES COMPLEX IMPLEMENTATION, AND WOULD SEEM TO GO BEYOND THE SCOPE OF THE FINAL ACT.

4. BASKET II, PAGES 4-5 OF CM ANNEX:

TAPLE: (COMMERCIAL EXCHANGES) PROPOSAL (1)(A) - RE,RESENTATION OF MEDIUM AND SMALL WESTERN FIRMS; PROPOSAL (1)(B)- MULTIPLE ENTRY/EXIT VISAS TO RESIDENT BUSINESSMEN; PROPOSAL (2)(A) - PUBLICATION AND DISSEMINATION OF COMMERCIAL AND ECONOMIC DATA; (ENVIRONMENT) PROPOSAL (1) (A) - OBSERVATION AND CONTROL OF AIR POLLUTION.

RESERVE: ENVIRONMENT PROPOSAL (1)(B) - PROTECTION OF MARINE ENVIRONMENT.

COMMENT: THE THREE PROPOSALS ON COMMERCIAL EXCHANGES STEM FROM US SUGGESTIONS AND RETAIN OUR SUPPORT. WE WOULD WELCOME VIEWS OF ALLIES, HOWEVER, ON POSSIBLE ALTERNATIVES OR IMPROVEMENTS. WE RESERVE JUDGEMENT ON TABLING MARINE ENVIRONMENT PROPOSAL PENDING ECE DISCUSSIONS IN SEPTEMBER.

5. BASKET III: THE MANY SUGGESTED PROPOSALS IN THIS BASKET ARE MOST IN NEED OF SELECTION AND REFINEMENT. TO MAINTAIN BALANCE WITH OTHER BASKETS, WE BELIEVE OUR GOAL FOR PROPOSALS TO BE TABLED SHOULD BE LIMITED TO FOUR OR

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FIVE COMPREHENSIVE PROPOSALS IN THE FIELDS OF PERMANENT AND TEMPORARY FAMILY REUNIFICATION, PERSONAL AND PROFESSIONAL TRAVEL, EXCHANGE OF INFORMATION, AND CULTURE AND EDUCATION. EACH SHOULD INCORPORATE THE BEST OF PROPOSALS CURRENTLY UNDER CONSIDERATION YET RETAIN FLEXIBILITY FOR THE NEGOTIATING PROCESS. OF THE PROPOSALS ON HUMAN CONTACTS (PAGES 5-8 OF CM ANNEX), WE SUGGEST THE FOLLOWING:

TABLE: ONE COMPREHENSIVE PROPOSAL ON FAMILY REUNIFICATION CONSISTING OF PROPOSALS (1)(A)- EXIT PERMITS AND (1)(B)- RIGHTS OF APPLICANTS; ONE COMPREHENSIVE PROPOSAL ON PERSONAL AND PROFESSIONAL TRAVEL CONSISTING OF COMBINATION OF PROPOSALS (4)(A) AND (3)(A)(I)- ABOLITION OF ALL FEES FOR TEMPORARY EXIT AND ENTRY VISAS; COMBINATION OF PROPOSALS (3)(A)(II) AND (3)(B)- FIVE-YEAR UNRESTRICTED PASSPORTS AT MINIMAL FEE; AND PROPOSAL (2)(A)- ELIMINATION OF CURRENCY CONVERSION REQUIREMENT.

RESERVE: PROPOSAL (3)(C)- ELIMINATION OF RESTRICTIONS ON INTERNAL MOVEMENT; PROPOSAL (5)- ACCESS TO EMBASSIES AND MISSIONS.

DROP: PROPOSAL (2)(B)- ABOLITION OF AFFIDAVIT OF SUPPORT; PROPOSAL (4)(B)- INCREASE OF TOURISM INFORMATION.

COMMENT: SOME OF THE RIGHTS OF APPLICANTS IN THE FAMILY REUNIFICATION PROPOSAL MIGHT BE FURTHER TEXTUALLY COMBINED AS IN PROPOSAL 5 OF THE UK PAPER. CONSIDERATION MIGHT ALSO BE GIVEN TO AN ADDITIONAL PROVISION CALLING FOR ABOLITION OR REDUCTION OF FEES FOR EXIT PERMITS IN FAMILY REUNIFICATION CASES INVOLVING PERMANENT EMIGRATION (VARIANT OF UK PROPOSAL 9). WHILE WE SUPPORT IN PRINCIPLE

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THE PROPOSAL ON ELIMINATION OF INTERNAL TRAVEL RESTRICTIONS, WE BELIEVE IT WOULD CONTRIBUTE LESS TO CSCE OBJECTIVES THAN THE PROPOSALS SUGGESTED FOR TABLING. THE PROPOSAL ON ACCESS TO EMBASSIES IS APPEALING BUT POSES SERIOUS PROBLEMS OF SECURITY AND ASYLUM SEEKERS. WE ARE STUDYING THESE TWO PROPOSALS, HOWEVER, AND WOULD MAKE EVERY EFFORT TO JOIN ALLIED CONSENSUS IF OTHERS WISHED TO TABLE THEM. GIVEN PRESENT US VISA REQUIREMENTS, WE WOULD HAVE DIFFICULTY SUPPORTING OR IMPLEMENTING THE PROPOSAL FOR ABOLITION OF THE AFFIDAVIT OF SUPPORT.

6. INFORMATION, PAGES 9-10 OF CM ANNEX:

TABLE: PROPOSAL 3- RIGHTS OF JOURNALISTS; PROPOSAL 2- EXCHANGE OF LIVE TV BROADCASTS.

DROP: PROPOSAL 1- IMPROVEMENTS IN DISSEMINATION OF NEWSPAPERS.

COMMENT: WE BELIEVE THE MOST EFFECTIVE PROPOSAL ON EXCHANGE OF INFORMATION WOULD BE ONE PERTAINING TO THE RIGHTS OF JOURNALISTS. PROPOSAL 3 OF THE CM ANNEX WOULD BE AN ADEQUATE STARTING POINT, BUT WE BELIEVE IT REQUIRES MORE WORK. THE REFERENCES TO EASTERN EUROPE SHOULD BE DELETED FROM SUBSECTIONS III AND VI. SUBSECTION V ON THE RIGHT OF REPLY IS UNLIKELY TO GAIN ACCEPTANCE AND SHOULD BE DROPPED IN FAVOR OF PROVISIONS EFFECTIVELY EXPANDING THE MOVEMENTS AND CONTACTS OF JOURNALISTS, RECOGNIZING THE LEGITIMACY OF PRIVATE CITIZENS AND GROUPS AS NEWS SOURCES, ETC. WE ALSO CONTINUE TO FAVOR THE PROPOSAL FOR EXCHANGE OF LIVE TV BROADCASTS, BUT SEE NO EFFECTIVE WAY WE COULD IMPLEMENT PROPOSAL 1 ON DISSEMINATION OF NEWSPAPERS.

7. CULTURE AND EDUCATION, PAGES 10-12 OF CM ANNEX:

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TABLE: PROPOSAL 1, P. 11- ACCESS TO ARCHIVES.

RESERVE: PROPOSAL (B), P. 11- CONTACTS BETWEEN AUTHORS AND PUBLISHERS.

DROP: PROPOSAL (A), P. 10- BOOK AND RECORD SHOPS; PROPOSAL (IV), P. 11- HELSINKI INFORMATION CENTERS; PROPOSAL

2, P. 12- SCIENTIFIC FORUM.

COMMENT: WE BELIEVE THE PROPOSAL ON ACCESS TO ARCHIVES
WOULD ELICIT LESS RESISTANCE FROM THE EAST AND BRING
MORE LONG-RANGE BENEFIT THAN THE PROPOSAL ON CONTACTS
BETWEEN AUTHORS AND PUBLISHERS. WE HAVE WITHDRAWN OUR
PROPOSAL FOR BOOK AND RECORD SHOPS. AS STATED PREVIOUSLY,
WE DO NOT BELIEVE THAT THE SCIENTIFIC FORUM, WHICH WE
SUPPORT BUT WHICH IS ALREADY ENDORSED IN THE FINAL ACT,
SHOULD BE LISTED AS A NEW PROPOSAL.

CHRISTOPHER

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